



NOTICE AND AGENDA
BROCKVILLE POLICE SERVICES BOARD

2026 06 23
1:30 pm

BROCKVILLE POLICE
BOARDROOM

REGULAR AGENDA

1. Call Meeting to Order

2. Adoption of Minutes

- May 26, 2026

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3. Correspondence

4. Appointments

- THAT the following individuals be appointed as Special Constables:

- Emilie Currie
- Ryan Givogue
- Justin Van Luit
- Zachary White

5. New Business

6. Unfinished Business / Outstanding Items

7. Reports

- Annual Report
- Chief's Report
- Report on Aggregate Discipline and Public Complaints
- June 8 Traffic Initiative
- Statistical Reports

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Provided verbally at meeting

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8. Adjournment

**Minutes of the Open Meeting of the Brockville Police
Services Board Held on May 26, 2026**

PRESENT: Chief M. Noonan, K. Yee (Chair), M. Kalivas, S. Jodoin, L. Journal (arrived at 1:47), Inspector Darryl Boyd, Jen Winmill, Michelle Merpaw, Graham Wright, John Lawless - Recorder and Times Reporter

ABSENT Deputy Chief A. Harvie, J. Earle, Sgt. April Muldoon, Inspector L. Bennett

CALL TO ORDER:

The Chair called the Open Meeting to order at 1:30 pm.

Moved by Member Kalivas
Seconded by Member Jodoin

That the minutes of March 24, 2026 Police Services Board meeting be approved.

CARRIED

CORRESPONDENCE:

None

APPOINTMENTS:

None

NEW BUSINESS:

None

UNFINISHED BUSINESS/OUTSTANDING ITEMS

Facilities Property Zoning and Official Plan Application

Chief Noonan discussed the property identified by City officials. Police Services has applied for a zoning change and change to the Official Plan. This will be discussed at a Planning meeting after the issue is discussed by Council in camera.

Board Policies approval

Moved by Member Jodoin
Seconded by Member Kalivas

THAT the draft policies previously distributed to the Board be adopted.

CARRIED

REPORTS:

There was discussion about the report from the Chief and Deputy Chief. In the future, the Chief and Deputy chief will provide verbal reports of pertinent events.

Chief Noonan expressed his thanks to staff and many organizations for their support with respect to the triple homicide. Member Journal asked Chief Noonan to extend thanks to BPS staff for their professionalism during this time. Member Jodoin expressed how difficult that a crime of this degree has impacts on staff and they should have supports available.

Also noted was the requirement for BPS staff to attend at picketing locations regarding the mental health staff to provide peace keeping.

Moved by Member Journal
Seconded by Member Kalivas

That the Chief's Report, Deputy Chief's report and Statistical Reports be received.

CARRIED

ADJOURNMENT:

Moved by: Member Journal
Seconded by: Member Jodoin

THAT the Open Meeting of the Brockville Police Services Board be adjourned.

CARRIED

Meeting adjourned at 2:06 pm

K. Yee (Chair)

L. White (Secretary)

Brockville Police Service



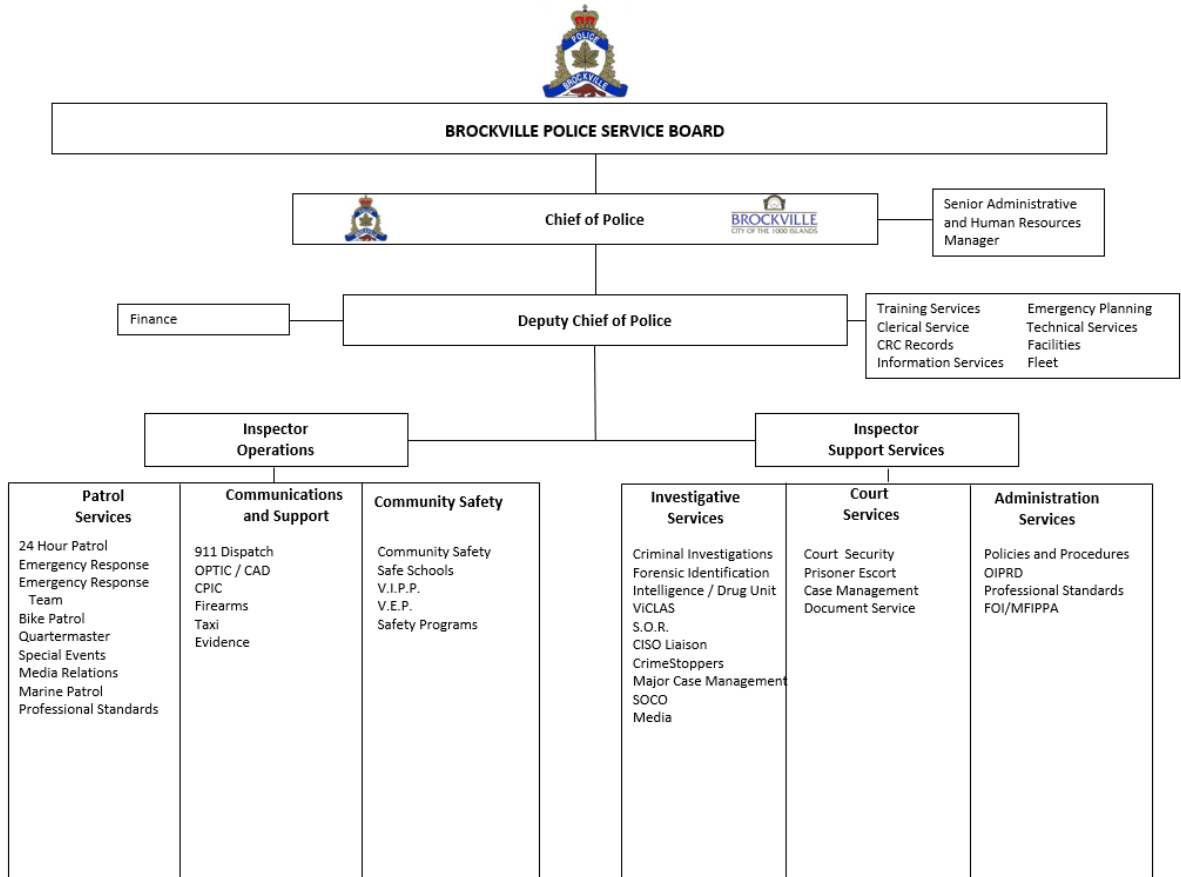
2025 Annual Report



***THE BROCKVILLE POLICE SERVICE RESPECTFULLY
ACKNOWLEDGES THE LAND ON WHICH WE ARE
LOCATED. FOR THOUSANDS OF YEARS IT HAS
BEEN THE TRADITIONAL LAND OF THE
ALGONQUIN NATION. THIS LAND IS STILL THE
HOME TO MANY INDIGENOUS PEOPLE AND WE
ARE GRATEFUL TO HAVE THE OPPORTUNITY TO
LIVE AND WORK ON THIS LAND.***



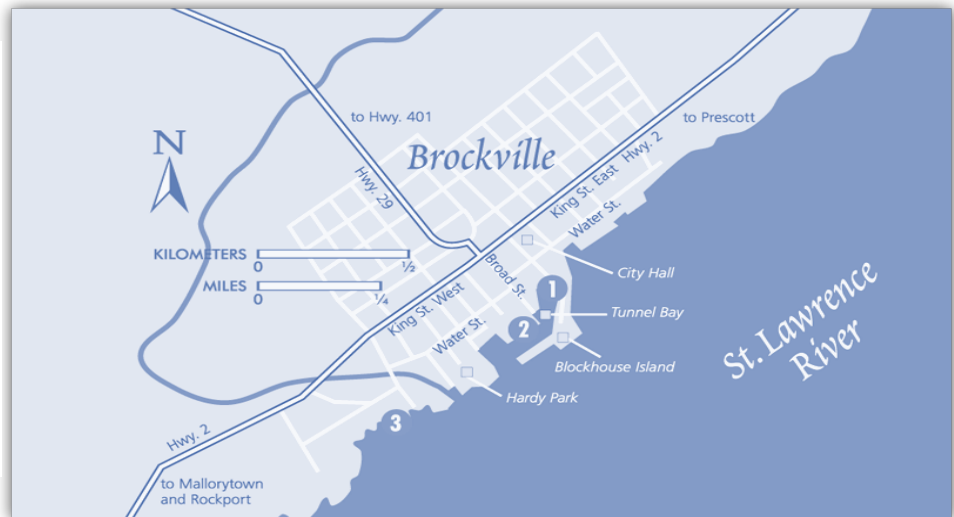
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Effective January, 2025

Brockville has a population of approximately 23,720. BPS members are responsible for policing a land area of 20.74 km² plus 18 islands in the St. Lawrence River.

In 2025, Brockville Police responded to over 19,200 calls for service.





On behalf of the Brockville Police Services Board, I am honoured to join Chief Noonan in presenting the 2025 Annual Report. This past year has once again demonstrated the resilience and adaptability required to navigate the increasingly complex social issues facing communities across Ontario.

As a Board, our primary responsibility is to ensure the City of Brockville receives the highest standard of public safety and adequate, effective policing. To that end, we have worked diligently along side the Service's leadership to maintain the necessary complement of dedicated sworn officers and civilian staff.

True community safety requires a balance of strong enforcement and compassionate, proactive intervention. The Board is incredibly proud of the Service's introduction of the new Mental Health Crisis Team and Addictions Case Management Team. By bridging the gap between policing and healthcare – alongside our valued community partners at Brockville General Hospital and Lanark Leeds and Grenville Mental Health and Addictions Services – we are better equipped to deal with the challenges in our community.

The data in this report highlights just how demanding 2025 was, with our members professionally handling over 18,700 calls for service. We owe a debt of gratitude to every uniform and civilian member who met these daily challenges with unwavering professionalism and commitment to public safety.

King Yee, Jr.
Chair



Message from the Chief of Police

I am pleased to present the 2025 Annual Report to the community of Brockville. 2025 has proven to be as challenging as past years in navigating the challenges of policing Ontario's complex social issues.

The Brockville Police are proud to have introduced a Mental Health Crisis Team and Addictions Case Management Team with the assistance of Ontario Ministry grants. These partnerships with the Brockville General Hospital and the Lanark Leeds and Grenville Mental Health and Addictions Services have enhanced our ability to partner with our community agencies in responding appropriately to mental health and addictions challenges in our community.

With the support of our Police Services Board we have continued to maintain a compliment of sworn officers and civilian staff that allows us to continue to meet the Adequacy and Effectiveness Standards as prescribed by the Community Safety and Policing Act.

The Brockville Police Services Board along with the Service itself will enter 2026 looking to develop a new Strategic Plan that will take us through to 2029. We look forward to meeting with community partners and Brockville's citizens in the near future to seek their input on policing priorities.

2025 proved to be another busy year for the sworn and civilian members of the Service, as you can see in the following pages. While servicing over 18,700 calls, our members continued to meet every challenge thrown at them. They continue to serve proudly and professionally as they prioritize public safety in the City of Brockville.

Mark Noonan
Chief of Police

Members of the Brockville Police Service

Uniform Members

1 - Chief
1 - Deputy Chief
2 - Inspectors
6 - Sergeants
36 - Constables



Civilian Members

6 - Special Constables – Full time
7 - Special Constables – Part time
6 - 911 Communicator/Dispatchers – Full time
4 - 911 Communicator/Dispatchers – Part time
9 - Administration – Full time
8 - Administration – Part time



Crime Statistics

Total Calls for Service = 19,204

Offences	2024	2025	+ / - Change	Clearance Rate
Violent Crimes				
Assaults	292	270		
Criminal Harassment	109	108		
Forcible Confinement	8	5		
Other Violent Offences	16	15		
Robbery	14	5		
Sexual Assaults	62	37		
Utter Threats	135	135		
Total Violent Crimes	636	575	-61	85.20%
Property Crimes				
Arson	3	1		
Break & Enter	70	84		
Fraud	203	202		
Mischief	184	165		
Possession of Stolen Goods	4	9		
Theft	510	539		
Total Property Crimes	974	1000	26	27.50%
Other Criminal Code				
Bail Violations	229	227		
Breach of Probation	131	148		
Bribery / Perjury	8	12		
Child Pornography	1	0		
Counterfeit Money	2	12		
Disturb the Peace	138	144		
Fail to Attend Court	72	56		
Indecent Acts	1	5		
Obstruct Public Peace Officer	5	8		
Other Criminal Code	25	22		
Possess Firearm While Prohibited	0	1		
Public Morals	4	3		
Trespass at Night	3	2		
Total Other Criminal Code	619	640	21	85.00%
Total Drug Offences	39	38	-1	87.90%
Total Driving Offences	80	73	-7	94.20%

Use of Force

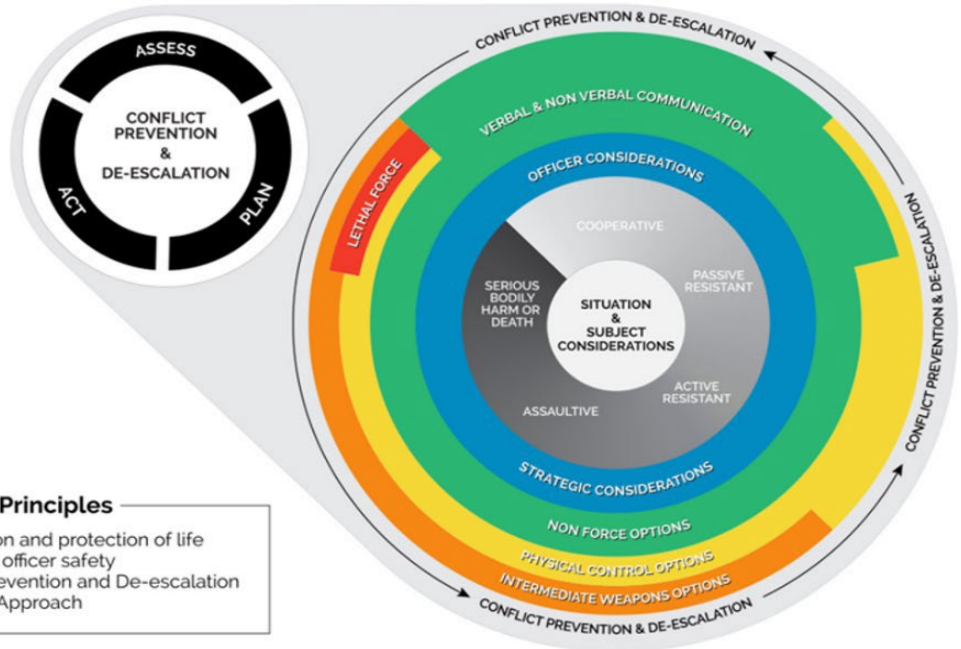
Legislation mandates that use of force reports are completed anytime that force is used. Further, those reports must be reviewed by a use of force instructor in order to ensure that the service is complying with legislation. The use of force report outlines the type of force used, the effectiveness of that force and the surrounding facts relating to why force was used. The use of force report also includes, as of 2020, the race of the individual in which force was used.

Application of Force	2024	2025
Empty Hand Technique		
Soft	0	2
Hard	0	0
Baton	2	0
Aerosol Weapon	0	0
Conducted Energy Weapon		
Pointed	16	12
Discharged	3	1
Drawn	3	5
Firearm		
Pointed at a Person	22	15
Drawn	6	11
Discharged	0	0



Annual Use of Force Recertification Training

The Police Public Interaction Training Aid



Guiding Principles

- Preservation and protection of life
- Public and officer safety
- Conflict Prevention and De-escalation
- Relational Approach

Professional Standards

The Brockville Police Service is committed to conducting thorough and impartial investigations of complaints, recognizing the significant impact of police conduct in our community. We strive to provide all members of the public with professional, respectful and effective policing services.

Public complaints regarding the conduct and alleged misconduct of police officers are administered by the Law Enforcement Complaints Agency (LECA). Complaints may be filed at any police service in Ontario or directly with LECA. Complaints received by a police service are required to be forwarded to LECA within three business days. Each complaint is assessed and managed in accordance with the Community Safety and Policing Act, 2019 and LECA's Rules of Procedure.

Concerns related to the adequacy and effectiveness of policing, as well as complaints regarding police service board member conduct, are addressed by the Inspectorate of Policing.

www.leca.ca

www.iopontario.ca

2025 Complaints

Law Enforcement Complaints Agency (LECA) complaints

- Early Resolution – 1
- Screened Out – 11
- Withdrawn – 1
- Unsubstantiated – 3
- In Progress - 2



SIU SPECIAL
INVESTIGATIONS UNIT
UES UNITÉ DES
ENQUÊTES SPÉCIALES

Law Enforcement
Complaints Agency



OPAAC
Ontario Police Arbitration and Adjudication
Commission

Financial Report - 2025

Brockville Police Service	Budget	Actual	Variance
Police Service - Operations			
Revenue	(2,240,909)	(2,493,770)	
Expenses			
Human Resources	10,910,181	11,182,597	
Materials and Supplies	612,019	635,370	
Contracted Services	729,270	639,305	
Total Police Service - Operations	10,010,561	9,963,502	99.5%
Court Service - Operations			
Revenue	(560,459)	(565,873)	
Expenses			
Human Resources	990,018	978,889	
Materials and Supplies	8,980	7,408	
Contracted Services	3,000	-	
Total Court Services - Operations	441,539	420,424	95.2%
Total - Operations	10,452,100	10,383,926	99.3%
Capital Maintenance	136,325	137,218	100.7%
Capital Equipment	0	0	
Total	10,588,425	10,521,144	99.4%

* Source: City of Brockville – Unaudited financial statement

Strategic Plan Update

The Brockville Police Service 2022 to 2025 Strategic Plan priorities include:

- Human Resources
- Partnerships
- Finance
- Technology
- Facility

2025 was the final year of the Brockville Police Services' current Strategic Plan. We continued to focus on these strategic priorities with the hiring of a Human Resources Specialist. This specialist has assisted in refining and implementing recruitment strategies and processes that enhance both our civilian and sworn compliment.

Focusing on Community Partnerships, the Brockville Police Service implemented a joint Mental Health Crisis Response Team in partnership with the Brockville General Hospital. A fulltime mental health nurse and police officer are partnered up to respond to those in our community suffering with mental crisis.

Along with this team we were able to initiate a further partnership with Lanark Leeds and Grenville Addictions and Mental Health Services for an addictions case management team. Police and an addictions counsellor team up to monitor and help manage potentially chronic calls for service.

Surrounding the Facility component of our Strategic Plan, the Brockville Police Service has received the final report of a Facility Needs Assessment as commissioned by the Police Services Board. The report clearly outlines the need for a new facility to replace a seriously inadequate building. The Service in collaboration with the Board has initiated the next steps in acquiring a suitable location for a facility.

2025 saw a continued rise in calls for service with over 19,000. It proved to be another challenging year for the civilian and sworn staff. Mental Health and Addictions continued to permeate a large percentage of the calls. Fentanyl and Methamphetamine dominate the illicit substances available to those in our community. We continued to operate a fulltime Drug Enforcement Unit that collaborated with area police services on joint enforcement initiatives targeting illicit drugs in the city and surrounding region.

2026 to 2028 Strategic Plan

In accordance with the Community Safety and Policing Act the Brockville Police Services Board must prepare and adopt a strategic plan for the provision of policing in the City of Brockville. The Board in consultation with the Chief have engaged Queen's University Business School for consulting services in the preparation of this next plan.

2026 will see this process roll out to all stakeholders in the community and both the Board and Police Service look forward to community input and on the kind of police service Brockville wants to see.



Mission Statement

The mission of the Brockville Police Service is to ensure safety and security through partnerships within our Community.

Vision

The vision of the Brockville Police Service is to provide efficient and proactive community policing.

Statement of Principles

The Brockville Police Services Board is committed to the principle that people are our most important resource.

Accordingly, this Police Service affirms and supports its intention for and adherence to:

- The principles of equity and fairness embodied in the Canadian Charter of Rights and Freedoms, the Ontario Human Rights Code and the Police Services Act.
- The principles of community service and community policing embodied In the Police Services Act.
- The principle of honest communication internally within the Police Service, as well as with our community.
- The principle of sensitivity and compassion for victims of crime.
- The principle of continuous improvement and education of members of the Police Service.





INTERNAL CORRESPONDENCE

To: Chair King Yee
Brockville Police Services Board

From: Chief Mark Noonan

Date: Jun 9th, 2026

Chair and Members of the Police Services Board,

I am pleased to submit this report for your consideration regarding activities and initiatives of the Brockville Police Services. The purpose of this report is to provide the Board with an overview of such activities and outline key findings and developments.

The Service's SMT and Board Chair continue to pursue the development of the Board's next Strategic Plan. We have met preliminarily with the Queen's School of Business who are actively engaged in the development of this plan. We expect to have some preliminary findings later this summer.

The end of May saw the swearing in of 4 part time Special Constables to replace those who have moved on to other endeavors. They are currently active with their 5 week mandatory training period as prescribed by the Community Safety and Policing Act. We further welcomed Lee Ryan as an experienced constable from Ottawa to replace a recent retiree.

As reported previously, the Board Chair and myself have actively sought City guidance on potential sight locations for a new police headquarters and continue to advance that process along.

Finally, I can report that our officers and civilian staff continue to work hard on a recent triple homicide investigation. These times have been trying for our staff but I can report that they continue to do an outstanding professional job. We expect to keep the Board apprised of any resource challenges as we move along through, not only the investigative stages, but the judicial process as a whole.

Respectfully submitted,

A handwritten signature in black ink, appearing to be 'M. Noonan', written over a horizontal line.

Mark Noonan
Chief



INTERNAL CORRESPONDENCE

To: King Yee Jr. Chair
Brockville Police Services Board

From: Chief Mark Noonan

Date: June 9th, 2026

Re: Report on Aggregate Discipline and Public Complaints, January 1, 2025 – June 1, 2026

In accordance with section 215 of the *Community Safety and Policing Act*, and O/Reg. 90/24, the chief of police must report the following information, regarding disciplinary measures and hearings, to the Police Service Board:

1. Each Provision of Ontario Regulation 407/23 (Code of Conduct for Police Officers) made under the Act under which a disciplinary measure was imposed, which type of measure was imposed, and the number of times each type of measure was imposed in relation to the provision:

Result: Not Applicable/0

2. The number of times a disciplinary measure was imposed:
 - i. Under section 200 of the Act (suspension, forfeit of pay, reprimands), without a hearing under section 201 of the Act,
 - ii. Under section 200 of the Act, following a hearing under section 201 of the Act, or
 - iii. Following a hearing under section 202 of the Act (termination or demotion).

Result: Not Applicable/0

Note:

Section 200 allows a chief of police to impose a disciplinary measure, if an investigation under section 198 (Chief's Complaint) or under part X (Public Complaints) gives the Chief reasonable grounds that the officer engaged in conduct that constitutes misconduct or unsatisfactory work performance.

3. If a disciplinary measure referred to in paragraph 1, 2 or 3 of subsection 200(1) of the Act was imposed, for each paragraph:
 - i. The average number of days or hours, and
 - ii. The total number of days or hours.

Result: Not Applicable/0

4. Any imposition of a disciplinary measure under section 200 of the Act without a hearing under section 201 of the Act in a previous period that was upheld, varied or overturned following a hearing during the period covered by the report, and information respecting any consequent effect on information included in a previous report:

Result: Not Applicable/0

In addition, we have provided a semi-annual report on public complaints under Part X of the *Community Safety and Policing Act*.

During the period January 1, 2025 to June 1, 2026, there were 20 public complaints received by Professional Standards.

1. Status of Investigations

The status of the complaints are as follows:

Resolved	Unsubstantiated	4
	Substantiated	0
	Screened out by LECA: not in the public interest / frivolous / over 6 months	10
	Informal Resolution (IR)	0
	Early Resolution (ER)	1
	Withdrawn/Terminated	3
Unresolved	Under investigation or not yet concluded	2
Total		20

2. Classification of Allegations

The classification of the 7 screened in public complaints received between January 1, 2025 and June 1, 2026 are detailed below:

The classification of the 7 screened in public complaints received between January 1, 2025 and June 1, 2026 are involving interactions with the public and neglect of duty.

3. Status of Investigations from 2025

All 2025 public complaint investigations have been completed.

4. Local Response Summary Reports

Pursuant to section 197 of the CSPA local complaints must be reported to LECA. A Local Response Summary report is filed when a complainant requests a local resolution, outside of the formal complaint process.

There were 0 Local Response Summary reports filed during the period January 1, 2025 to June 1, 2026.

Mark Noonan



Chief of Police



2026 Budget Summary
May

Brockville Police Service	Budget	G/L as of May 31	% of Budget Used	Projected Variance	% Projected Variance
Police Service - Operations					
Revenue	(2,462,281)	(1,062,375)	43.1%	184,475	
Expenses					
Human Resources	11,643,266	5,273,709	45.3%	270,184	
Materials and Supplies	761,771	380,245	49.9%		
Contracted Services	893,257	526,236	58.9%		
Total Police Service - Operations	10,836,013	5,117,815	47.2%	454,659	4.2%
Court Service - Operations					
Revenue	(567,673)	(1,800)	0.3%	27,759	
Expenses					
Human Resources	981,036	385,786	39.3%	69,465	
Materials and Supplies	14,980	3,298	22.0%		
Contracted Services	3,000	132	4.4%		
Total Court Services - Operations	431,343	387,416	89.8%	97,224	22.5%
Total - Operations	11,267,356	5,505,231	48.9%	551,883	4.9%
Capital Maintenance	201,550	28,867	14.3%		-
Capital Equipment	367,280	248,048	67.5%		-
Total	11,836,186	5,782,146	48.9%	551,883	4.66%

Prepared By: Jennifer Winmill
Date: 10-Jun-26
Source: City Financial System

Approved By:




OVERTIME ANALYSIS
2025 vs 2026
May

Division	2025			2026			Variance
	Total Overtime Hours Worked	Overtime Hours Paid Out	Banked Overtime Hours	Total Overtime Hours Worked	Overtime Hours Paid Out	Banked Overtime Hours	Total Hours Worked
Service Duties							
Administration	29	5	24	24.75	10.75	14	-4
Support Services	231.5	89.5	142	251	142	109	20
Patrol Services	1562	1131.5	430.5	2654.5	2031	623.5	1,093
Investigations	337	262	75	640	472	168	303
Community Service	25	0	25	30	0	30	5
Court Duties							
Patrol Services	53	32	21	67	59	8	14
Court Services	46	22	24	108	60	48	62
Total	2,283.50	1,542.00	741.50	3,775.25	2,774.75	1,000.50	1,491.75

Overtime Budget

Budget Analysis	2025			2026			Variance
	Budget	Actual	% Expended	Budget	Actual	% Expended	
Service Duties	\$227,000	\$144,392	63.6%	\$227,000	\$248,557	109.5%	\$104,165
Court Duties	30,000	2,494	8.3%	30,000	5,173	17.2%	2,679
Court Services	6,600	2,000	30.3%	6,600	4,904	74.3%	2,904
Recovery of Expense	-25,000	-17,362	69.4%	-25,000	0	0.0%	17,362
Total	\$238,600	\$131,524	55.1%	\$238,600	\$258,634	108.4%	\$127,111

Prepared by: Michelle Merpaw
 Date: June 9, 2026
 Source: OSL Timekeeping System

Approved by: 



HUMAN RESOURCES - TRAINING AND LOSS TIME

May, 2026

Scheduled Hours			
	Training	Stats and 'Red' Time	Vacation
May	920	946	724
2026 Y-T-D	4007	4377	2876
2025 Y-T-D	4550	4163	3143

Unscheduled Hours - Illness / Injury							
	Uniform Sick	Civilian Sick	Uniform STD	Civilian STD	Long Term Disability	Modified Duties	WSIB
May	86	19	544	0	0	133	24
2026 Y-T-D	456	168	1820	0	0	292	54
2025 Y-T-D	450	221	289	0	0	136	0

Other Hours - Miscellaneous			
	Maternity / Parental	Bereavement	Other
May	0	24	71
2026 Y-T-D	0	140	125
2025 Y-T-D	0	67	165

Total Hours	
May	3,491
2026 Y-T-D	14,315
2025 Y-T-D	13,183

Prepared By: Michelle Merpaw

Date: June 4, 2026

Source: 2026 OSL Timekeeping & 2025 BPS Loss Time Report

Approved By:



CRIME STATISTICAL REPORT *
2025 vs 2026

Comparisons	1st Quarter		2nd Quarter		3rd Quarter		4th Quarter		Year-to-Date		+ / - Variance
	2025	2026	2025	2026	2025	2026	2025	2026	2025	2026	
Calls for Service -- Total	4,098	4,506							4,098	4,506	408
Crimes of Violence*											
Assaults	80	64							80	64	-16
Criminal Harassment	30	21							30	21	-9
Homicide/Attempt/Manslaughter	0	0							0	0	0
Sexual Offences	10	7							10	7	-3
Robbery	1	2							1	2	1
Utter Threats	31	30							31	30	-1
Crimes of Property*											
Break and Enter	18	15							18	15	-3
Frauds	44	47							44	47	3
Mischief	40	30							40	30	-10
Thefts	86	96							86	96	10
Other Crimes*											
Bail Violations	59	53							59	53	-6
Breach of Probation	38	37							38	37	-1
Counterfeit Money	2	1							2	1	-1
Drug Offences	11	6							11	6	-5
Disturb the Peace	28	26							28	26	-2
Impaired Driving	5	8							5	8	3
Liquor Licence Act	11	25							11	25	14
Non-Criminal Incidents*											
Alarms	85	96							85	96	11
Intimate Partner Violence	56	49							56	49	-7
Mental Health Act	116	135							116	135	19
Motor Vehicle Collisions	100	145							100	145	45
Noise Complaints	43	64							43	64	21
Prisoner Escorts - In Town	81	69							81	69	-12
Prisoner Escorts - Out of Town	7	2							7	2	-5



**Criminal Record Check Department
Brockville Police Service
2026**

**Criminal Record Checks
January - May**

